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* Pursuant to AS 16.43.980, this report is the Commission's annual report to the Legislature.

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INTRODUCTION

Overview

Fish are among the foremost assets held by the people of Alaska. Unlike mineral and oil resources that are extracted and forever gone, fish are renewable resources that allow us to reap a harvest year after year. The importance of the fishing industry to the State of Alaska is sometimes taken for granted because it has always existed as an integral part of Alaskan commerce. An Alaska without fishing is unimaginable.

If Alaska were a nation, it would rank among the top ten worldwide seafood producers . . . ahead of nations such as Norway, Canada, and Iceland. Alaska has five of the nation's top ten fishing ports in value of landings (over \$3 billion annually). After oil, it is the second largest contributor to the State's economy generating over \$77 million in taxes and fees to the State in 1994. The industry hires over 35,000 workers and operates more than 550 processing facilities within the State. Yet, with the downward trend in worldwide prices, the glut of farmed salmon product on the market, and some failed runs, the industry needs the support of both the private and public sectors in order to maintain biological and economic stability.

The Alaska State Legislature was foresighted when it took a bold step by adopting the Limited Entry Act in May of 1973. The Act created a resource agency "to promote the conservation and the sustained yield management of Alaska's fishery resource and the economic health and stability of commercial fishing in Alaska by regulating and controlling entry into the commercial fisheries . . . " AS 16.43.010(a).

The Commercial Fisheries Entry Commission (Commission) became the exempt, independent, quasi-judicial agency to carry out the mandate. Beyond its function as a regulatory agency, the Commission is a pivotal resource development tool. Today, some 50 of Alaska's fisheries are under limitation and additional requests for limitation are pending. The Commission plays an important role in the development and economic growth of Alaska's fisheries, contributes to the State's general fund, and provides data and analysis on a variety of fishery issues. The Commission is an essential component of fisheries management and Alaska's billion dollar plus industry.

In creating the limited entry system, if the legislature had been committed only to simplicity and economy, it could have conducted a lottery, or it could have authorized auctioning a limited number of property rights to its fisheries. These approaches were rejected by the legislature because they would not have been consistent with the State's most important objectives of protecting the resource and those who rely on the harvest of the resource. The Limited Entry Act protected the interest of only qualified, individual fishermen who could demonstrate tangible dependence on their fishery.

Extensive biological, economic, historic, and cultural data and analyses have been generated to aid the development, enactment, and review of entry limitation in Alaska. Thousands of hours of hearings throughout the State and before the legislature helped form the choices made in shaping Alaska's limited entry system. Alaska's courts have carefully scrutinized the program and developed a body of law governing limited entry in Alaska that is both extensive and unique.

This governing body of law has successfully upheld an intent of the legislation to keep the permits in the hands of those who most depend on their fisheries for their livelihood. The percentage of permits held by Alaska residents has remained relatively stable. Today, approximately 78% (more than 10,000) of all limited entry permits are still held by Alaskans, and more than half of that number are held by rural Alaskans.

Absent limited entry, many of the State's high-valued fisheries would experience large increases in effort by new entrants from several states. Such increases in effort would raise management costs and would likely threaten the resource and the livelihood of many Alaskans in coastal communities where commercial fishing is the cornerstone of the economy. Unchecked growth in commercial fishing would also threaten subsistence and other uses of the resource.

The Commission is concerned about the economic plight of commercial fisheries during these troubled times and particularly Internal Revenue Service (IRS) attempts to seize and force the sale of entry permits from local fishermen who most depend on their fisheries.

Together with the State Commercial Fishing Loan Program, the Commission developed and successfully worked for passage of SB251 which resulted in a loan program that offers fishermen a chance to come forward without fear, and settle their federal tax obligations thereby preserving their entry permits and their opportunity to continue fishing. The Commission has helped to initiate a statewide effort between the public and private sector to perform outreach in order to inform fishermen of this unique program.

In addition to responding to these current and pressing issues, the Commission has continued to perform its primary functions to license fishermen, adjudicate claims, and perform research critical to the industry, as detailed in the sections to follow.

In addition to providing the Commission with cost savings, increased efficiency and productivity, the Commission's data processing section is bringing the Commission into the Information Age. The Commission now provides licensing and other fisheries information on the electronic bulletin board system at (907) 789-6159 and is now accessible via InterNet at BBS.CFEC.STATE.AK.US. The agency is also establishing a World-Wide Web server at po.cfec.state.ak.us.

Recognizing successes and disappointments experienced by Alaska's fishing industry, the Commission contends that only with broad support can the industry rebound to a level of economic health and stability. As a food source important to our State and the world, Alaskans must sustain our fisheries and exercise a combination of sound management and wise commercial development. The Commercial Fisheries Entry Commission renews its commitment to apply its resource tools toward that goal.

Organization by Agency Function

ADJUDICATIONS

- Application Processing & Classification
- Administrative Hearings
- Case Management
- Preparation of Official Record in Judicial Appeals
- Residency / Fraud Investigations

LICENSING

- Entry and Interim-Use Permit Renewal
- Vessel Licensing
- Permit Transfers
- Local Licensing (Bristol Bay)

RESEARCH

- Fisheries Data Collection
- Economic Profiles
- New Limitation Research
- Priority Hardship ("point") System Development and Testing
- Optimum Number Research

DATA PROCESSING

- On-Line Licensing Data Bank
- Fisheries Data Bank
- Data Assistance to Adjudications and Research
- Personnel, Travel, Accounting, and Property/Supply Management

***NOTE:** The above organization chart presents a general view of the Commission's primary functions. It by no means lists all activities undertaken to meet the Commission's statutory responsibilities as set forth in AS 16.43.

Major Decisions/Activities Affecting Agency Operations (Fiscal Years 1995 - 1988)

FY95:

- Conducted research, held public meetings and adopted regulations limiting the Northern and Southern Southeast herring spawn-on-kelp pound fisheries.
- Held public meetings in Southeast Alaska to discuss the future of the moratorium in the Southeastern dungeness crab fisheries.
- Received petitions to limit additional fisheries and began required analysis.
- The Commission adopted regulations governing transfers of limited entry permits by authorized creditors implementing SB 449 (Ch 55, SLA 1992).
- A member of the Commission served on an Alaska Federation of Natives (AFN) Task Force concerning the IRS and Alaska fishermen.
- A member of the Commission served on a Bristol Bay Native Association Commission to address issues concerning limited entry.
- The Commission participated in the Governor's Salmon Strategy Task Force.
- The legislature adopted SB 251 (Ch 62, SLA 1994), which authorized the existing Commercial Fishing Loan Program to lend up to \$30,000 to fishermen in danger of IRS seizure and forced sale of their entry permits.
- The Commission, together with the Division of Investments and the AFN, persuaded the IRS not to implement its new electronic levy program against those fishermen eligible for the new loan program.
- The Commission, together with the Division of Investments, the IRS, and AFN, developed and began outreach to implement the new Commercial Fishing Tax Obligation Loan Program.
- The Commission's Bulletin Board System became available to InterNet.

FY94:

- Adopted optimum number regulation for the Southeastern Alaska roe herring purse seine fishery. (Johns v. State, CFEC)
- Conducted research, held public hearings, and adopted regulations limiting the Cook Inlet dungeness crab fishery.
- Conducted research and prepared a report on the Southeastern Alaska dungeness crab fishery to assist in determining if some form of limited entry is warranted for the fishery following the moratorium.
- Participated in the AFN Task Force concerning the IRS and Alaska commercial fishermen.
- The IRS filed suit against the Commission in the Gatter case to strike down some provisions of State law which govern the transfer of limited entry permits.
- Advocated legislation (SB 251) to expand the commercial fishing revolving loan fund to offer loans for past due federal tax obligations.
- Developed new licensing system to run on the Commission's local area network (LAN) rather than the State mainframe computer.
- Continued to defend State against elimination of nonresident fee differential. (Carlson v. CFEC)

FY93:

- Completed optimum number study for the Southeastern Alaska roe herring purse seine fishery.

- Proposed optimum number regulation pursuant to the study.
- Worked with Department of Law to develop regulations to implement SB 449 and establish procedures to govern the forced transfer of limited entry permits by the IRS and child support claimants.
- Conducted workshops related to getting and keeping limited entry permits in local communities.
- Commissioners and hearing officers each completed more than 100 adjudicatory decisions. Among the nearly 1,000 decisions issued since 1983, only one has been reversed by the Alaska Supreme Court.
- Conducted many research projects in response to requests from the Commission and others (for example, limited entry studies, Alaska Board of Fisheries, ADF&G, Governor's Office, fishing associations and Legislators).

FY92:

- Conducted workshops to aid rural Alaskans get and keep limited entry permits in their local communities.
- Completed initial classification of Western Alaska herring and Togiak herring spawn on kelp fisheries applications.
- Developed and successfully worked for passage of Governor's SB 449 to govern forced transfers of entry permits following the court decisions in Lorentzen and Anderson.
- Continued an optimum number study for the Southeastern Alaska roe herring purse seine fishery.
- Conducted research, held public hearings, adopted regulations and implemented a moratorium (in response to HB 137 from the previous year) in the Southeastern Alaska Dungeness crab fishery (more than 300 eligible to apply).
- Aided the Alaska Board of Fisheries in its creation of a new open access salmon set net fishery around Atka Island for the 1992 season, which will commercially harvest local pink salmon stocks.
- Federal District Court ruled in the Lorentzen case that the IRS could place federal tax liens upon limited entry permits.

FY91:

- Togiak herring spawn on kelp fishery point system adopted, application period began, approximately 500 applications were received. Initial classification of approximately half of the 1,813 Western Alaska herring permit applications completed.
- In the Lorentzen case, a permit holder, joined by the State as a friend of the court, obtained a preliminary injunction from the Federal District Court against the IRS which blocked the IRS' scheduled sale of the holder's entry permit.

FY90:

- Exxon Valdez oil spill continued to make demands on Data Processing; and Research sections for services required to respond to legal activity.
- Western Alaska herring fisheries point systems finalized, and almost 1,100 applications received. LI>Togiak herring spawn on kelp fishery researched, hearings held, and fishery limited.

FY89:

- Research and hearings on Western Alaska herring fisheries point systems.
- Wassillie settlement finalized, processing of 273 applications began.
- Alaska Supreme Court decision in Johns case; extensive research and data analysis for optimum number determinations began.
- Exxon Valdez oil spill in Prince William Sound created significant demand for Data Processing services to assist affected fishermen.

FY88:

- Research and hearings on Prince William Sound herring spawn on kelp pound fishery point system and processing of 140 applications began.
- Processing of 213 applications for the Southeastern black cod fisheries began.

- Western Alaska herring fisheries researched, extensive hearings in Western Alaska villages held, and five fisheries limited.

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ADJUDICATIONS

Overview

The Adjudications Section at the Commission is responsible for processing applications for entry permits in limited fisheries and conducting hearings for those who contest Commission decisions affecting them. The section also conducts investigations into potential violations of the Commission's statutes and regulations, and provides assistance to other enforcement agencies.

Entry permit applications are first evaluated by Commission paralegals who classify applicants in a ranking system that measures each applicant's past participation and economic dependence on the fishery. Applicants who disagree with their initial classifications may request hearings. Hearings are also available to contest initial decisions about permit transfer requests or about qualifications for reduced permit renewal fees.

Commission hearing officers conduct administrative hearings throughout the State and decide appeals of initial determinations about entry permit applications, permit transfer requests, and fee arrearages charged to those who wrongly claimed to be Alaska residents. The Commissioners review and affirm or modify hearing officers' decisions on their own motion, or upon the request of an affected party.

Commission hearing officers also preside in "show cause" hearings. These hearings are held in the presence of the Commissioners. In these proceedings, the Commission may impose fines, or revoke or suspend the permits of those who attempt to mislead the Commission with false information.

Administrative Proceedings and Decisions

During 1994, Commission paralegals continued to conduct hearings and decide appeals of denied emergency transfer requests.

The hearing officers conducted 106 hearings in 1994: 55 permit applications, 50 permit transfers, and one on eligibility for an interim-use permit during the Southeastern dungeness crab fishery moratorium. The hearing officers issued 157 decisions: 104 permit applications, 49 permit transfers, one administrative fine, and three notice to show cause actions. At the end of the year, 535 cases were in stages leading to the issuance of a decision by a hearing officer. The Commissioners adjudicated a total of 147 cases during 1994: 93 permit applications, 50 permit transfers, one fine and three show cause actions. At the end of the year, 232 cases were in stages of the adjudication process leading to the issuance of final decisions by the Commissioners.



Investigations

During 1994, the Commission received fines and arrearages of \$21,180 due to the successful settlement of prior actions. The Commission continues to cooperate with State and federal law enforcement agencies.

Judicial Rulings and Appeals

The Alaska Supreme Court did not issue any decisions on CFEC cases in 1994.

A denied applicant for a Bristol Bay drift gill net entry permit appealed to the Superior Court and argued in the Kelley case that the Bristol Bay drift gill net fishery is too exclusive under *Johns v. State*, CFEC, 728 P.2d 1256 (Alaska 1988), and, therefore, limited entry for that fishery should be eliminated. During 1994, the Superior Court ruled in favor of the State, and the judgement was not appealed.

In Kelley, the State argued, among other things, that a royalty paid by permit holders into the general fund is a defense to such a claim. The State further argued that entry permit fees, based as they are on the rates of economic return for different fisheries, constitute such a royalty. The Superior Court reached its final decision without deciding this issue.

In *Carlson v. State*, CFEC, a Superior Court in Anchorage upheld the State law establishing the permit renewal fee for non-residents at three times the fee charged to Alaska residents. The plaintiffs have appealed this decision to the Alaska Supreme Court.

Internal Revenue Service

By way of background, during 1992, the Alaska Legislature unanimously adopted SB 449 (Chapter 55, SLA 1992) to govern involuntary transfers by only two authorized creditors: IRS and child support claimants. Legislation for the first time authorized such transfers, required them to conform to applicable State law, and protected the State's interest in limited entry permits. During 1994, regulations implementing this legislation became final.

During 1993, the IRS filed suit against the State of Alaska in the Gatter case and asked the court to strike down much of Chapter 55, SLA 1992. During 1994, the Gatter case remained pending and unresolved. If the IRS succeeds in striking down State law, we believe that the result will be a chilling effect upon currently productive efforts (described below) to achieve voluntary compliance among rural Alaska fishers.

Despite IRS' lawsuit, the Commission maintained its dialogue with the IRS and extracted general information from the IRS about noncompliance among Alaska fishers. The Commission learned that the problem is extensive throughout rural areas of Alaska where the loss of an entry permit could cause the most severe harm. At the same time, the amount of taxes at issue tends to be relatively small.

With this new information about the problem, the Commission and the State Commercial Fishing Loan Program suggested a change of law to the Legislature which resulted in the new Commercial Fishing Tax Obligation Loan Program.

This new program presents a unique opportunity. With the cooperation of the IRS, the State Commercial Fishing Loan Program has been implementing the new program through extensive outreach. The program presents an opportunity for individuals to come forward without fear and settle their tax problems thereby preserving their entry permits and their ability to continue fishing. The State Commercial Fishing Loan Program reports that the response from individuals has been very good.

The Commission believes that recent depressed world salmon markets (coupled with user conflicts and some run failures) have crippled the Alaska salmon industry. The situation has aggravated tax compliance problems and presents an issue of survival for Alaska salmon fishers. From our experience with rural Alaska fishers, we believe that fear of the IRS (in some cases prompted by specific actions that the IRS has taken in villages) inhibits many individuals from coming forward to work out their tax problems. The cooperation between the State and the IRS achieved through the new loan program could serve to alleviate some of that fear.

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LICENSING

Overview

The Entry Commission's licensing section issues the permits and vessel licenses which are required annually for all fishermen and vessels participating in Alaska's commercial fisheries. Requests to transfer permits, either permanently or temporarily due to an emergency, are reviewed and processed by transfer staff within the licensing section. The volume of license and transfer applications received tends to be very seasonal, peaking during the spring and early summer as most fishing seasons get underway. Three of the eight permanent positions within the licensing section are seasonal positions, and the staff is supplemented by two temporary positions during the months of peak activity. Most permits and vessel licenses are issued by mail through the Juneau office. However, staff from the licensing section occasionally provide on-site licensing assistance at ADF&G offices, primarily in Bristol Bay.



Declining Permit Numbers

During recent years, the Commission has seen a decline in the number of permits being issued and an increase in the number of transfer requests being received annually. Both of these trends continued during 1994. The decrease in permit numbers is occurring primarily in the fisheries which are not under entry limitation. Although the Commission has not undertaken a study of the reasons for the decline, it is likely due in part to declining fish prices, seasonal closures of some fisheries (such as Prince William Sound herring and Bristol Bay king crab) for conservation reasons, and the implementation of the federal IFQ program.

	1991	1992	1993	1994
Permits	32,524	32,219	29,511	28,633
Vessels	17,580	17,194	16,276	16,259
TOTAL	50,104	49,413	45,787	44,892
Fishermen	17,944	17,635	16,561	16,408

Trends in Permit Transfers

The number of requests for emergency transfers of permits has been increasing each year for quite some time, and this increase has been accompanied by a decrease in the number of requests for permanent transfer. The accompanying graph clearly shows this trend.

During 1994, a change in the emergency transfer regulations took effect which allows the Commission to grant a transfer for a second season if the basis for an initial transfer continues into a second year. In subsequent seasons, an emergency transfer may be approved only if there is a new unavoidable hardship, or if there are "extraordinary circumstances" relating to the basis of the previous transfers. Several changes to the licensing computer system were implemented during 1994 which will allow closer monitoring of emergency transfer data and trends in future years.

The transfer staff reviewed 974 requests for emergency transfer during 1994, of which 901 were initially approved and 73 were denied. 41 of those whose transfer requests were denied requested administrative hearings. After the administrative review process, 12 remained denied and 29 transfers were granted. This brings the total number of emergency transfers granted during 1994 to 930, with denials totalling 44. Permanent transfer requests reviewed during 1994 totalled 962, of which 905 were approved and 57 denied. Administrative hearings were requested by three of the

denied applicants and their transfers were subsequently granted. A total of 1,936 requests for permanent or emergency transfers were reviewed by the transfer staff during 1994 (an increase of approximately 100 over the 1993 level).



Licenses Issued for 1994

Limited Entry Permits NOT Renewed.....	516
Limited Entry Permits with Fees Waived*.....	115
Limited Entry Permits Revoked or Lapsed (since 1975).....	658
Limited Entry Permits Renewed.....	12,775
Interim Permits in Fisheries Under Limitation or Moratoria.....	851
Interim Permits in Open-to-Entry Fisheries...	14,991
Special Harvest Area (Hatchery) permits.....	22
Educational Entry Permits.....	1
TOTAL PERMITS PAID FOR 1993.....	28,633
VESSELS LICENSED FOR 1993.....	16,259
TOTAL PERMITS AND VESSEL LICENSES..	44,892
Alaska Resident Permit Holders.....	12,579
Nonresident Permit Holders.....	3,829
TOTAL PERMIT HOLDERS.....	16,408

* Fees for limited entry permits may be waived in the event of season-long closures such as occurred in the PWS herring fisheries during 1994.

Total revenue from licensing activities in FY94 equaled \$5,659,179. From that amount, \$433,188 was transferred to the Fishermen's Fund program administered by the Department of Labor, pursuant to AS 23.35.060.

Licensing Field Office Activities

During 1994, the Commission experimented with a slightly different schedule for providing licensing service in the Bristol Bay area. Rather than trying to schedule the office to be open right before the herring season (which can be very unpredictable) we sent staff out from March 2-10 to be available in Dillingham during Beaver Round-up, then Bethel, then Toksook Bay during the Association of Village Council Presidents' convention. We had been advised that travel would be easier at that time and that a lot of people from outlying villages would be in town for these events and while there they might visit the office to take care of their licensing needs. While in Bethel, the Commission staff were guests on "Yuk to Yuk," a radio call-in show with questions and answers translated into Yu'pik. During the Bristol Bay salmon season, the CFEC office in Dillingham was open from June 6-10, and the King Salmon office was open June 10 - July 18. The following table shows the number of licenses issued at field offices during 1994.

In addition to issuing licenses, staff assisted with approximately 145 requests for emergency transfer of fishing permits. "User fees" collected from field office activities during 1994 totalled \$7,390.

Field Office	Permits Issued	Vessels Licensed	TOTAL
Dillingham	119	46	165
King Salmon	488	163	651
TOTAL	607	209	816

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RESEARCH

Overview

The research section provides the background research and analyses needed by the Commission. The section, coupled with the Commission's data processing section, also produces basic economic data on Alaska's fisheries which can be used to address many policy questions and produces standard or specialized reports to serve the data needs of users outside the agency.

In 1994, the Commission's research staff was involved in many projects. These projects included efforts to monitor trends in Alaska's fisheries, to evaluate the need for access controls in particular fisheries, and to provide other agencies and users with needed data and analyses.

The staff produced analyses on issues for the Legislature, the Office of the Governor, the Alaska Department of Fish and Game (ADF&G), and the Alaska Board of Fisheries (ABF). In addition, the staff answered numerous information and data requests from the general public. The following paragraphs provide brief highlights of 1994 activities.

Limitation Studies and New Limitation

In 1994, the Commission evaluated several fisheries in response to limitation petitions which had been received. The Commission has continued to examine certain crab fisheries but has been reluctant to limit these fisheries under the current law. Most of these fisheries have a wide range of vessel sizes and types of operations. The Commission has been unable to conclude that limiting the number of skippers will do an adequate job of containing the potential for fishing capacity and effort to grow after limitation in such fisheries (see recommendations in the new legislation subsection).

The Commission also received petitions to limit the Hoonah Sound herring spawn-on-kelp pound fishery in Southeastern Alaska during 1994. After thoroughly examining the fishery and the issues involved, the Commission proposed limitation for both a Northern Southeast herring spawn-on-kelp pound fishery which includes the area of Hoonah Sound and a Southern Southeast herring spawn-on-kelp pound fishery which includes the area of the Craig-Klawock fishery. Public hearings on the proposals were held in December of 1994.

The public comment period on the limitation proposals ended on January 3, 1995. Based on the Commission's studies, ADF&G's support of limitation, and public testimony, the Commission adopted regulations to limit these two fisheries. During 1995, eligibility for interim entry permits in these fisheries will be restricted to those who participated as permit holders and commercially harvested the resource prior to January 1, 1995.

Cook Inlet Dungeness Crab Point System Proposals

Under AS 16.43, the Commission must develop a hardship ranking system or point system to determine who will receive a limited entry permit in a newly limited fishery. In 1994, the Commission worked on point system alternatives for the Cook Inlet dungeness crab pot and ring net fisheries. A regulatory proposal was made in December of 1994 and public hearings were held in January of 1995. The Commission is expected to decide whether or not to adopt or modify the proposals during 1995.

Optimum Numbers and Fleet Reductions

Low prices in the salmon industry left many permit holders struggling to stay financially viable in 1994 and may have exacerbated problems with IRS tax collectors. During the year, the Commission worked with other agencies to try to help develop short and longer term plans for dealing with the problem.

If salmon prices continue to be low or deteriorate even further, the State may need to help find a means to reduce or consolidate some fish harvesting operations on a temporary or permanent basis. Development of a viable fisherman-funded fleet reduction program may depend upon a satisfactory resolution of some of the issues raised by the Alaska Supreme Court in *Johns v. State*, CFEC, 758 P.2d 1256. During 1994, the Commission maintained its dialogue with individuals and gear groups interested in gear reductions.

Distribution of Limited Entry Permits

In 1994, the Commission evaluated changes in the distribution of Alaska's limited entry permits by residence of holders. This is a topic which continues to be of interest to Alaskans and their legislators. The report *Changes In The Distribution Of Alaska's Limited Entry Permits, 1975-1993* (CFEC Report 94-8N), co-authored by K. Iverson and E. Dinneford, provides extensive data and information on the topic.

The report updates previous studies by the Commission. For analysis purposes, the report defines five resident-types. These include non-residents and four Alaskan resident-types. The four Alaskan resident-types are based upon whether a permit holder lives in a rural or urban community, and whether that community is considered local or non-local to the limited fishery.

The report provides data on the 50 limited fisheries (54 permit types) for which permanent permits had been issued through year-end 1993. It covers the 1975 through 1993 time period and includes detailed information on the changes in the number and type of entry permits held by each Alaskan resident-type and non-residents.

The report indicates that there has been a net movement of permits from rural Alaska communities to urban Alaska communities over the time period. However, the Alaska resident and non-resident composition of permit holders has remained relatively stable since the beginning of the program. At the end of 1993, approximately 78% of all limited entry permits were held by Alaskans and over 56% of the permits held by Alaskans were held by residents of rural communities.

The report provides fishery specific and statewide data on permit transfers, the initial geographic distribution of permit holders, changes due to permit transfers, changes due to permit holder migrations, and the year-end 1993 geographic distribution of permit holders. Data are also provided on the age distribution of permit holders and age differences between transferors and transfer recipients.

Detailed data summaries are also reported from the Commission's transfer survey. These summaries provide information on the incidence of transfers between family members and business partners, transfer acquisition methods, and transfer financing methods. Copies of the report are available upon request.

North Pacific Fishery Management Council (NPFMC) Analyses of License Limitation

At the request of the Office of the Governor and ADF&G, the Commission staff helped produce some analyses of North Pacific Fishery Management Council (NPFMC) proposals for license limitation in crab fisheries and groundfish fisheries covered under NPFMC's Fishery Management Plans (FMPs).

A Draft For Council and Public Review of the report "Environmental Assessment/Regulatory Impact Review (EA/RIR) For License Limitation Alternatives For The Groundfish & Crab Fisheries In The Gulf Of Alaska and Bering Sea/Aleutian Islands" was presented to the Council at its April, 1994 meeting. The Commission's work on this report consisted of two survey sections of limited entry and fleet reduction programs and methodologies. These sections were prepared by B. Muse, K. Schelle, and K. Iverson.

The alternatives were revised extensively after the April NPFMC meeting. A revised baseline analysis dated September 18, 1994 as well as some supplemental analyses can be obtained from the NPFMC. The NPFMC is expected to take action on the alternatives during 1995.

Other Projects and Reports

The research staff also produced monthly permit value estimates for the Department of Commerce and Economic Development and other users and produces basic information tables on many of Alaska's commercial fisheries. Reports were also prepared on wholesale production and prices by E. Dinneford. The research and data processing sections also worked to produce reports on Alaska's fisheries which were used in the National Marine Fisheries Service (NMFS) publication Fisheries of The United States, 1993.

During the year, the Commission's research staff produced many ad hoc reports for the Commission and other analyses requested by the Office of the Governor, the Department of Fish and Game, the Board of Fisheries and Alaska's Legislature. Among these reports, the following are available upon request:

- Bristol Bay Drift and Set Gill Net Harvest and Estimated Gross Earnings, By District and Residency, 1986-1992 (94-1N) by E. Dinneford.
 - Participation by Alaskan Residents and Non-Residents In Cook Inlet Salmon, Herring, and Shellfish Fisheries, 1978-1992 (94-2N) by S. Shirley.
 - Changes In Permanent Entry Permit Holdings in Communities Local to the Bristol Bay Salmon Gill Net Fisheries, 1975-1992 (94-3N) by E. Dinneford.
 - Recovering The Costs Of Fishery Management (94-11N) by B. Muse.
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Southeastern Alaska Dungeness Crab Moratorium

In 1994, the Southeastern Alaska dungeness crab fishery was in the third year of a four-year temporary moratorium on new entrants. This temporary moratorium was implemented under AS 16.43.227 and expires automatically on January 2, 1996. If the Commission does not limit the fishery prior to that date the fishery will return to open access.

During 1994, the Commission met with fishery managers and continued to take input from participants in the fishery. In the fall of 1994, the Commission held a series of meetings in towns throughout Southeastern Alaska to discuss ideas for limitation programs which fishermen have presented. The ideas included an individual fishing quota program, a fractional licensing program, a tiered-pot limited entry program, and the existing limited entry program with lowered pot limits.

While the meetings were productive in terms of facilitating a healthy discussion of the issues and possible alternatives, the fleet remains somewhat divided as to the most appropriate approach. The Commission has been reluctant to limit the fishery under the current limited entry program because of concerns that the program would do a poor job of containing the potential growth of fishing capacity and effort. The Commission is hopeful that new legislation may emerge from the 1995 session that will provide authority to develop an alternative limited entry program that will better address the needs in this fishery.

Recommendations for New Legislation

Each year, the Commission receives petitions to limit entry into additional fisheries, as more fisheries face the threat of increased commercial fishing pressure. In recent years, the Commission has denied a high percentage of the petitions received. In some cases petitions are denied because the Commission feels that the existing limited entry program will not do an effective job of controlling the growth of fishing capacity and effort after limitation.

Alaska's limited entry law, AS 16.43, was written with the salmon fisheries in mind. The law essentially provides the authority to limit the number of permit holders (skippers) in a fishery. It has worked reasonably well in fisheries where the gear or vessel size has been restricted by the Board of Fisheries prior to limitation and where participating operations tend to be of a more full-time nature. In such cases, the harvesting operations in the fishery tend to be similar to each other and a program that limits the number of skippers does a reasonable job of containing the growth in fishing capacity and effort.

In fisheries where there are a wide range of vessel sizes and types of operations, and a broad mix of participants from small part-timers to more full-time operations, simply limiting the number of skippers will not do an adequate job of controlling the growth in fishing capacity. If a permit is issued to a skipper of a small part-time operation, that person can simply upgrade his/her fishing operation or sell the permit to someone who will run a bigger more full-time operation. For this reason, the Commission has been reluctant to use the current limited entry program in fisheries where such conditions exist.

Currently, the Commission has petitions to limit several of the State-managed shellfish fisheries. These fisheries are dominated by Alaska residents and some fear that there will be a huge spillover effect into these potentially high-valued shellfish fisheries if the NPFMC limits entry into the groundfish and Bering Sea/Aleutian Islands crab fisheries. However, the Commission has felt that the current limited entry program would not do an effective job in these fisheries.

Since the beginning of the salmon limited entry program, it has been recognized that a different type of limited entry program might be needed in these types of fisheries. AS 16.43.980(a)(2) requires that the Commission submit in its annual report recommendations to the legislature for additional legislation relating to the regulation of entry into Alaska commercial fisheries.

The Southeast Alaska Dungeness Crab Association plans to seek new legislation during the 1995 session. Their proposal would provide the Commission with the authority to place additional restrictions on entry permits at initial issuance that would help constrain subsequent growth in fishing capacity. Any such constraints would be based upon past participation. The Commission supports the concepts embodied in the Association's proposal and thinks that such legislation would allow the State to design better rights-based management programs in the future.

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CFEC Budget

The Commercial Fisheries Entry Commission is being significantly impacted by past and current budget restrictions. As the table below indicates CFEC is on a maintenance budget and has lost six full-time positions since FY91. Essentially the Commission has been forced to eliminate personnel each year to meet budget restrictions. At the same time the Commission has contributed substantial revenues annually to the State while expenditures have only amounted to half that much.

	FY 91	FY 92	FY 93	FY 94	
General Fund	2541.2	2543.6	2638.9	2638.9	(Thousands)
Full-Time	38	35	33	32	
Part-Time	3	4	4	5	
Temporary	2	2	2	2	
Staff Months	485.5	468.5	437.0	432.0	

CFEC Revenue

Revenue Source	Fiscal Year 1994
Permit Fees	\$5,319,545
Vessel License Fees	314,570
Limited Entry Application Fees	30
Field Office User Fees	7,000
Fines/Arrearages	54,720
NSF Check Penalties	400
Miscellaneous Revenue	47,457
Refunds Paid	(84,543)
Data Procesing Services	76,965
TOTAL Revenue	\$5,736,144



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Appendix Table 1

1975-1994 * TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS,

----- Transfer Survey Information -----				----- Actual Transfer Information -----				
Permits	Number of		Average	Total	Permanent	Total	Number of	Change in
with	Non-mon.	Monetary	Price	Permanent	Number of	Number of	Permits	Residency
State	Fishery and	Area	Year	Permits	Financed	Transfers	Involved in	Due to
Liens	Transfers	Transfers	for	Permits	Held by		Transfers	Transfers
					Monetary			
					Alaskans			
					Transfers			
Sablefish Longline								
0	S. Southeastern	89		2	1	0	0	0
	0	0	---	0	0			
1		1	***	3	2	1	1	0
1	0	1	91 ***	3	1	1	1	- 1
0	0	1	92 ***	4	0	1	1	- 1
1	0	1	93 ***	4	2	1	1	+ 1
1	0	1	94 ***	4	1	1	1	0
	1	0	---	0	2			
0	N. Southeastern	88		16	14	0	0	0
	0	0	---	0	0			
0		1	89 ***	27	23	1	1	0
1	0	2	90 ***	27	23	2	2	0
0	0	3	91 ***	28	22	3	3	- 1
3	2	4	92 ***	32	26	6	6	0
3	0	2	149,000 93 ***	34	28	2	2	0
5	1	2	94 ***	34	1	3	3	+ 1
					2			
Sablefish Pots								
0	S. Southeastern	88		1	1	0	0	0
	0	0	---	0	0			
0		0	89 ---	1	1	0	0	0
0	0	0	90 ---	1	1	0	0	0
0	0	0	91 ---	1	1	0	0	0
0	0	0	92 ---	1	1	0	0	0
0	0	0	93 ---	1	1	0	0	0
0	0	0	94 ---	1	1	0	0	0
	0	0	---	0	0			
Herring Purse Seine								
0	Southeastern	77		38	36	0	0	0
	0	0	---	0	0			
0		0	78 ---	41	37	2	2	- 1
1	1	0	79 ---	42	38	2	2	0
2	2	0	80 ---	42	38	2	2	+ 1
					0			

5	1	0	81	---	41	38	1	1	0
5	2	2	82	***	42	39	4	4	0
6	1	2	83	***	42	37	3	3	- 2
8	0	1	84	***	42	37	1	1	0
9	0	2	85	***	43	38	2	2	0
9	1	2	86	***	44	39	3	3	0
10	1	2	87	***	44	39	3	3	0
10	0	3	88	***	44	36	3	3	- 2
11	0	0	89	---	44	35	0	0	0

* Please read "Notes for Table" at end of table.

1975-1994 *

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS,

Transfer Survey Information					Actual Transfer Information				
Permits with State Liens	Number of Non-mon. Fishery and Transfers	Number of Monetary Area Transfers	Average Price Paid for Permits	Total Permanent Permits	Permanent Number of Permits Financed Held by Monetary Alaskans Transfers	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	

11	Herring Purse Southeastern	2	90	***	44	35	2	2	0
13	0	4	91	***	44	35	4	4	0
14	1	0	92	---	44	35	1	1	0
14	0	1	93	***	45	37	1	1	+ 1
14	2	1	94	***	45	36	3	2	- 1
0	Prince Wm Sound	1	77	***	85	77	3	3	- 1
0	0	1	78	***	91	78	7	6	- 1
0	1	2	79	***	92	80	16	13	+ 1
5	2	4	80	---	92	77	7	7	- 1
8	2	2	81	***	92	76	4	4	0
14	3	7	82	---	93	78	10	10	0
16	1	1	83	***	97	83	2	2	+ 2
22	9	7	84	---	100	86	16	15	+ 1
25	4	12	85	---	102	86	16	14	- 1
29	3	10	86	---	102	84	13	13	- 1
29	2	4	87	---	103	83	6	6	0
34	1	10	88	---	103	82	11	10	+ 1
37	0	1	89	***	103	81	1	1	+ 1
36	5	3	90	---	103	81	8	8	+ 3
35	1	6	91	---	103	80	7	7	+ 1
			92	---	103	79	11	11	- 1

37	3	8	187,531	2					
38	2	1	93 ***	103	1	79	3	3	0
38	3	2	94 ***	103	1	84	5	5	+ 3
Cook Inlet									
0	0	1	77 ***	61	0	57	1	1	0
0	1	1	78 ***	67	1	60	9	7	- 1
0	0	4	79	68	1	59	10	7	0
5	1	1	27,500	68	1	58	3	3	0
6	1	3	80 ***	68	1	56	4	4	- 1
6	1	1	81 ***	69	1	58	2	2	0
6	1	0	82 ***	70	0	59	1	1	0
7	2	1	83 ---	72	1	59	3	3	0
8	2	10	84 ***	73	0	59	12	12	+ 1
10	7	13	85	73	4	57	20	19	- 2
12	3	11	16,700	73	3	56	14	14	- 2
16	1	4	86	73	2	55	5	5	0
16	1	4	31,362	73	3	53	5	3	0
18	4	1	87	73	0	51	4	4	0
17	1	3	111,364	73	1	49	5	5	- 1
16	1	4	88	73	1	48	5	5	- 1
			165,000	73	0				
			89	73	2				
			211,250	73	3				
			90	73	3				
			91 ***	73	0				
			92 ***	73	1				
			80,625	73	1				

* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS,

1975-1994 *

----- Transfer Survey Information -----					----- Actual Transfer Information -----				
Permits	Number of	Number of	Total	Permanent	Number of	Total	Number of	Change in	
with	Non-mon.	Monetary	Average	Permits	Permits	Number of	Permits	Residency	
State	Fishery and Area	Transfers	Price Paid	Held by	Transfers	Transfers	Involved in	Due to	
Liens	Transfers	Transfers	for	Monetary	Transfers	Transfers	Transfers	Transfers	
	Herring Purse	Seine							
16	Cook Inlet		93	73		1	1	0	
	1	0	---	0	48				
13	2	4	94	73	50	6	6	+ 1	
			67,000	0					
	Kodiak		84	5	5	0	0	0	
0	0	0	---	0					
2	2	4	85	42	39	6	6	0	
			36,250	2					
4	2	7	86	42	39	9	9	+ 1	
			23,286	3					
6	0	9	87	44	40	9	7	- 1	
			22,611	2					
8	2	2	88	45	42	4	4	+ 1	
			---	1					
7	4	3	89	46	44	7	7	+ 1	
			---	1					
10	2	5	90	46	42	7	7	0	
			70,500	2					
8	2	3	91	47	42	5	5	- 1	
			---	0					
			92	67	57	11	11	+ 2	

10	1	10	47,600	1				
13	0	3	93 ***	68	0	55	3	3
15	2	10	94 66,680	69	3	58	12	9
								+ 1
Herring Beach Seine								
	Norton Sound		90	2	1	0	0	0
0	0	0	---	0	0	1	0	0
0	0	0	91	2	0	1	0	0
0	0	0	---	0	0	1	0	0
0	0	0	92	2	0	1	0	0
0	0	0	---	0	0	1	0	0
0	0	0	93	2	0	1	0	0
0	0	0	---	0	0	1	0	0
0	0	0	94	2	0	1	0	0
0	0	0	---	0				
Herring Seine/Gill Net								
	Kodiak		87	1	1	0	0	0
0	0	0	---	0	0	1	0	0
0	0	0	88	1	0	1	0	0
0	0	0	---	0	0	1	0	0
0	0	0	89	1	0	1	0	0
0	0	0	---	0	0	1	0	0
0	0	0	90	1	0	1	0	0
0	0	0	---	0	0	1	0	0
0	0	0	91	1	0	1	0	0
0	0	0	---	0	0	1	0	0
0	0	0	92	2	0	1	0	0
0	0	0	---	0	0	1	0	0
0	0	0	93	2	0	1	0	0
0	0	0	---	0	0	1	0	0
0	0	0	94	2	0	1	0	0
0	0	0	---	0				
Herring Gill Net								
	Southeastern		78	10	10	1	1	0
0	0	0	---	0	0	35	2	2
1	0	0	79	39	0	35	2	2
2	0	4	80	44	4	38	4	4
6	0	4	13,363	45	2	39	4	4
10	1	5	81 13,875	59	5	47	6	6
			82 27,500					- 1

* Please read "Notes for Table" at end of table.								
TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS,								
1975-1994 *								
----- Actual Transfer Information -----								
----- Transfer Survey Information -----								
Permits				Total	Permanent		Number of	Change in
with	Number of	Number of	Average	Price Paid	Number of	Total	Permits	Residency
State	Non-mon.	Monetary	Price Paid	Permits	Permits	Number of	Involved in	Due to
Liens	Fishery and Area	Transfers	Year for	Permits	Monetary	Transfers	Transfers	Transfers
	Transfers	Transfers	Transfers	Transfers	Transfers	Transfers	Transfers	Transfers

	Herring Gill Net							
8	Southeastern		83	67	47	12	12	- 6
	9	3	---	2	2	62	11	+ 1
11	5	6	84 39,583	82	2	61	16	- 5
11	4	12	85 45,000	87	4	61	12	- 1
10	8	4	86 51,250	90	1	60	15	0
13	3	12	87 48,542	91	6			

			88	91		58	16	15	- 2
14	5	11	48,827		4				
			89	92		60	6	6	+ 1
14	2	4	54,750		2				
			90	98		64	5	5	0
12	3	2	***		1				
			91	98		66	8	7	+ 1
13	1	7	27,214		1				
			92	106		70	14	13	0
13	2	12	32,388		1				
			93	106		70	6	6	+ 1
14	5	1	***		1				
			94	107		68	12	12	- 1
17	4	8	31,813		5				
	Prince Wm Sound		82	24		22	4	4	+ 1
0	1	3	***		1				
			83	24		23	4	4	+ 1
3	0	4	17,000		4				
			84	24		22	5	5	0
7	1	4	24,000		4				
			85	24		23	4	3	+ 1
9	1	3	***		2				
			86	24		22	5	5	0
11	1	4	30,500		1				
			87	24		22	1	1	0
10	1	0	---		0				
			88	24		22	2	2	0
10	0	2	***		1				
			89	24		21	3	3	- 1
10	0	3	***		0				
			90	24		21	0	0	0
8	0	0	---		0				
			91	24		22	2	2	+ 1
8	0	2	***		1				
			92	24		22	1	1	0
6	0	1	***		0				
			93	24		22	2	2	0
6	0	2	***		1				
			94	24		22	0	0	0
4	0	0	---		0				
	Kodiak		84	8		8	1	1	0
0	0	1	***		1				
			85	54		53	12	11	0
3	2	10	15,600		4				
			86	57		57	12	12	+ 1
11	2	10	16,600		4				
			87	59		59	9	8	0
14	3	6	15,250		3				
			88	64		64	21	20	0
15	3	18	16,511		3				
			89	68		66	13	13	- 1
17	1	12	22,813		2				
			90	72		69	13	12	0
18	5	8	29,000		0				
			91	74		69	10	10	0
17	2	8	31,125		1				
			92	94		90	9	9	+ 2
15	2	7	26,886		1				
			93	97		92	4	4	+ 1
18	0	4	26,000		1				
			94	102		93	11	11	- 3
17	4	7	25,429		4				
	Nelson Island		90	77		74	1	1	0
0	1	0	---		0				
			91	80		77	2	2	0
0	2	0	---		0				

* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1994 *

----- Transfer Survey Information -----			----- Actual Transfer Information -----		
Permits	Total	Permanent Number of Permits	Total	Number of Permits	Change in Residency

with State Liens	Number of Non-mon. Fishery and Transfers	Number of Monetary Area Transfers	Average Permanent Price Paid Permits for	Financed Held by Monetary Alaskans Transfers	Number of Transfers	Involved in Transfers	Due to Transfers	
	Herring Gill Net							
0	0	0	92	114	0	107	0	0
0	3	0	93	134	0	126	3	0
0	5	0	94	139	0	133	5	0
	Nunivak Island							
0	0	0	90	9	0	8	0	0
0	0	0	91	42	0	40	0	0
0	1	0	92	48	0	45	1	0
0	0	0	93	50	0	47	0	0
0	0	0	94	50	0	47	0	0
	Lower Yukon							
0	3	0	90	66	0	66	3	2
0	5	0	91	70	0	70	5	5
0	3	0	92	78	0	78	3	3
0	4	0	93	77	0	77	4	4
0	2	0	94	77	0	77	2	2
	Norton Sound							
0	5	26	90	211	2	162	31	29
6	8	27	91	229	3	178	35	33
9	6	8	92	233	2	181	14	14
9	7	4	93	238	1	187	11	11
8	13	8	94	241	1	189	21	19
	King/Tanner Crab Pot							
	SE Red/Blue King							
0	0	0	89	1	0	1	0	0
0	0	0	90	1	0	1	0	0
0	0	0	91	1	0	1	0	0
0	0	0	92	1	0	1	0	0
0	1	0	93	1	0	1	1	1
0	0	0	94	1	0	1	0	0
	SE R/B/Brn King							
0	0	0	92	1	0	1	0	0
0	0	0	93	1	0	1	0	0
0	0	0	94	1	0	1	0	0
	SE Brn King							
0	0	0	90	1	0	1	0	0
0	0	0	91	1	0	1	0	0
0	0	0	92	1	0	1	0	0
0	0	0	93	2	0	2	0	0
0	0	0	94	2	0	2	0	0

0	SE R/B King	+ Tanner	89	---	4	4	0	0	0
1	0	1	90	***	6	6	1	1	0
2	0	1	91	***	7	7	1	1	0
2	0	0	92	---	8	8	0	0	0

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1994 *

Transfer Survey Information				Actual Transfer Information				
Permits with State Liens	Number of Non-mon. Fishery and Transfers	Number of Monetary Area Transfers	Average Price Paid for Permits	Total Permanent Permits	Number of Permanent Permits Financed by Monetary Alaskans Transfers	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers
2	0	0	93	8	8	0	0	0
4	0	3	94	8	2	3	3	0
0	SE All King	+ Tanner	89	5	5	0	0	0
1	0	1	90	14	14	1	1	0
3	0	1	91	14	14	1	1	0
3	0	1	92	14	14	1	1	0
3	2	0	93	14	14	2	2	0
4	0	2	94	14	14	2	2	+ 1
0	SE Tanner Crab		89	1	1	0	0	0
0	0	1	90	3	3	1	1	0
0	0	0	91	3	3	0	0	0
0	0	0	92	3	3	0	0	0
1	1	1	93	4	4	2	2	+ 1
1	1	0	94	4	4	1	1	0
Herring Spawn on Kelp								
1	Bristol Bay	0	92	255	253	2	2	0
1	2	1	93	272	270	3	3	0
1	8	4	94	281	279	12	12	0
Herring Pound								
3	Prince Wm Sound	32	88	128	97	36	34	+ 4
8	1	13	89	128	101	14	14	+ 5
9	2	2	90	128	100	4	4	- 1
12	0	12	91	128	102	12	12	+ 2
19	2	6	92	128	105	8	8	0
23	2	8	93	128	102	10	10	0
25	2	5	94	128	102	7	7	0

Salmon Purse Seine

	Southeastern		75	398	198	51	51	- 4
0	8	15	10,633	12				
			76	409	202	24	21	- 3
0	1	9	9,222	5				
			77	411	196	53	50	- 6
0	6	21	16,667	14				
			78	413	193	56	50	- 8
0	5	16	30,929	13				
			79	413	189	38	36	- 2
1	3	12	39,917	10				
			80	414	193	35	34	+ 3
13	12	15	39,600	9				
			81	414	194	35	34	0
16	12	23	40,652	12				
			82	414	186	31	31	- 6
24	10	21	40,286	11				

* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1994 *

----- Transfer Survey Information -----				----- Actual Transfer Information -----				
Permits			Total	Permanent	Total	Number of	Change in	
with	Number of	Number of	Average	Number of	Number of	Permits	Residency	
State	Non-mon.	Monetary	Price Paid	Financed	Transfers	Involved in	Due to	
Liens	Fishery and	Area	Year	Held by		Transfers	Transfers	
	Transfers	Transfers	for	Monetary				
			Permits	Alaskans				
				Transfers				

Salmon Purse Seine								
	Southeastern		83	416	187	34	32	- 1
27	14	20	38,531	10				
			84	417	185	55	52	- 1
33	17	38	40,884	18				
			85	416	181	36	33	- 6
39	9	27	37,907	12				
			86	416	184	26	23	+ 2
38	8	18	34,403	3				
			87	416	182	36	33	+ 3
43	6	30	40,832	10				
			88	416	181	30	29	- 3
44	12	18	65,833	5				
			89	416	182	36	36	+ 5
47	7	29	78,448	13				
			90	417	180	26	26	- 2
45	8	18	104,667	4				
			91	417	181	33	32	+ 2
48	14	19	92,684	6				
			92	417	179	28	26	- 2
51	11	16	64,969	5				
			93	417	180	33	30	+ 2
49	17	16	79,625	4				
			94	417	182	41	39	+ 2
50	16	25	73,616	8				
Prince Wm Sound								
	0	7	75	210	164	19	17	+ 2
0			8,000	5				
			76	247	194	42	36	- 5
0	5	11	10,700	6				
			77	255	198	28	24	- 3
0	1	6	29,800	5				
			78	257	193	36	32	- 5
0	3	10	24,272	4				
			79	258	192	47	41	- 3
5	3	13	33,846	5				
			80	258	197	29	28	+ 1
15	12	14	40,154	6				
			81	259	190	34	34	- 5
33	18	16	69,531	10				
			82	259	188	26	26	+ 1
41	12	14	101,690	13				

			83	259	187	29	28	- 1
53	12	17	142,384	14	188	23	22	- 2
62	12	11	84	9	191	27	25	+ 7
68	11	16	131,695	7	190	26	24	+ 1
70	13	13	85	9	191	36	35	+ 1
72	15	21	104,469	16	184	32	30	- 3
69	13	19	86	7	184	15	15	0
72	9	6	99,400	2	184	16	15	0
71	11	5	90,000	3	182	21	20	- 2
65	11	10	88	1	189	25	25	+ 4
69	6	19	135,158	5	191	20	20	+ 1
65	10	10	89	5	193	26	26	- 1
59	9	17	236,333	3	49	3	2	0
	Cook Inlet		90	0	62	7	6	- 1
0	0	0	228,000	2	72	12	11	0
0	1	2	91	2	74	10	9	0
0	2	4	215,500	4	74	9	8	0
0	2	5	92	1	73	12	12	- 1
1	2	1	98,347	3	73	10	9	0
5	4	7	93	5	73	10	9	0
10	3	7	88,850	5	73	10	9	0
			94	5	73	10	9	0
			35,265	3	73	10	9	0

* Please read "Notes for Table" at end of table.

1975-1994 * TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS,

----- Transfer Survey Information -----				----- Actual Transfer Information -----				
Permits	Number of	Number of	Total	Permanent	Total	Number of	Change in	
with	Non-mon.	Monetary	Average	Number of	Number of	Permits	Residency	
State	Fishery and	Area	Price Paid	Permits	Transfers	Involved in	Due to	
Liens	Transfers	Transfers	for	Held by	Transfers	Transfers	Transfers	
			Permits	Monetary				
			Transfers	Alaskans				
	Salmon	Purse	Seine					
	Cook Inlet							
16	6	5	82	77	76	11	11	0
			84,267	5	78	15	14	+ 1
23	7	8	83	78	77	10	8	- 1
			90,000	7	79	5	5	0
24	9	1	84	80	81	9	9	0
			***	1	81	16	15	0
26	1	4	85	82	81	14	14	0
			58,375	3	81	10	9	0
27	4	5	86	82	80	6	5	0
			60,000	4	80	3	3	0
27	5	11	87	82	79	4	4	0
			60,455	6	79	4	4	0
31	5	9	88	82	79	4	4	0
			66,089	6	79	4	4	0
32	7	3	89	82	79	4	4	0
			***	2	79	4	4	0
32	2	4	90	82	79	4	4	0
			177,500	0	79	4	4	0
29	1	2	91	82	79	4	4	0
			***	0	79	4	4	0
			92	82	79	4	4	0

30	3	1	***	0					
29	6	0	93 ---	83	0	78	6	6	0
29	2	0	94 ---	83	0	78	2	2	0
0	Kodiak		75	334		242	22	22	+ 4
4		7	4,571		5				
0	6	13	76 9,736	358	5	262	42	40	- 1
0	13	19	77 17,611	365	7	270	72	62	+ 3
0	11	9	78 47,611	371	9	273	60	52	+ 3
3	5	12	79 66,045	374	6	272	57	41	- 2
24	5	24	80 70,688	375	15	275	35	34	+ 4
50	16	20	81 68,625	375	15	280	37	36	+ 7
66	14	29	82 75,511	376	28	284	43	42	+ 4
81	19	28	83 69,903	377	20	289	47	47	+ 4
91	12	17	84 61,265	378	7	286	29	29	- 2
99	20	23	85 46,337	379	9	288	43	39	0
102	25	27	86 36,151	380	12	293	52	46	+ 5
104	23	38	87 44,128	381	13	293	61	53	+ 2
111	21	34	88 66,491	382	15	288	55	50	- 5
113	15	22	89 132,795	382	8	287	38	37	0
114	8	17	90 146,588	382	4	283	25	25	0
110	7	15	91 119,170	383	3	282	22	22	- 1
108	13	20	92 69,850	383	5	279	33	33	+ 3
103	12	17	93 60,897	383	8	282	29	29	+ 5
100	8	25	94 46,518	383	3	287	33	32	+ 7
0	Chignik		75	85		64	4	4	0
0	1	1	76 ***	90	1	72	4	4	0
0	2	0	77 ---	90	0	73	6	5	+ 1
0	2	1	78 ***	90	1	76	3	3	0
0	1	0	79 ---	90	0	76	1	1	+ 1
0	0	0	80 ---	90	0	76	1	1	0
2	1	0	---		0				

* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1994 *

					----- Actual Transfer Information -----			
----- Transfer Survey Information -----								
Permits				Permanent		Number of	Change in	
with	Number of	Number of	Average	Number of	Total	Permits	Residency	
State	Non-mon.	Monetary	Price Paid	Permits	Number of	Involved in	Due to	
Liens	Fishery and Area	Transfers	Year for Permits	Held by Monetary Alaskans	Transfers	Transfers	Transfers	

Salmon Purse Seine			81	90	74	5	4	- 1
Chignik								

5	2	3	82	***	90	3	74	7	6	0
5	5	2	83	***	90	1	74	4	4	0
9	2	2	84	***	90	1	75	9	8	0
13	5	4	322,500		90	3	77	6	6	+ 1
15	3	3	85	***	90	2	77	5	5	+ 1
16	3	2	86	***	90	1	76	0	0	0
17	0	0	87	---	90	0	75	4	3	- 1
19	3	1	88	***	90	1	74	4	4	- 1
20	2	2	89	***	90	1	74	4	4	+ 1
23	2	2	90	***	90	1	72	4	4	0
21	2	2	91	***	90	1	73	2	2	+ 1
21	0	2	92	***	90	0	72	7	7	0
20	5	2	93	***	90	0	71	8	8	- 1
19	5	3	94	***	90	2				
Alaska Peninsula			75	---	108	0	95	3	3	0
0	0	0	76	---	112	0	99	6	5	0
0	3	0	77	---	113	0	100	15	13	0
0	4	1	78	***	115	2	104	12	12	+ 1
0	2	3	79	***	117	1	102	13	12	- 3
0	3	5	66,000		117	1	97	19	17	- 3
3	14	2	80	***	117	1	98	9	9	+ 1
7	7	2	81	***	118	2	99	5	5	0
6	3	2	82	***	118	0	98	22	19	- 2
7	16	6	195,000		118	5	98	8	8	+ 1
11	5	3	84	***	119	3	100	3	3	0
15	3	0	85	---	119	2	99	10	10	- 1
17	6	4	251,250		119	2	96	10	10	- 2
18	6	4	87	---	119	2	93	13	13	- 2
18	9	4	145,000		119	0	92	5	5	- 1
19	3	2	149,625		119	0	92	5	5	- 1
25	3	2	89	***	119	1	92	5	3	0
26	5	0	90	---	119	0	91	12	11	- 1
24	6	6	91	---	120	0	91	8	8	- 1
25	6	2	92	***	120	1	93	10	9	+ 1
26	7	3	93	***						
Salmon Beach Seine			75	---	21	0	20	0	0	0
0	0	0	76	---	23	0	22	2	2	0
0	0	0	77	---	30	2	27	10	8	- 1
0	1	3		***						

* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS,

1975-1994 *

----- Transfer Survey Information -----					----- Actual Transfer Information -----			
Permits with State Liens	Number of Non-mon. Fishery and Transfers	Number of Monetary Area Transfers	Average Price Paid Permits for	Total Permanent Permits	Permanent Number of Permits Financed Held by Monetary Alaskans Transfers	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers

107	20	30	75,958	12				
			89	468	309	25	23	- 4
114	9	16	125,625	9				
			90	468	307	45	43	- 3
117	17	28	106,500	7				
			91	468	317	46	44	+ 8
121	13	33	82,773	10				
			92	468	321	42	37	+ 2
122	13	29	71,276	8				
			93	468	327	44	42	+ 5
126	17	27	80,519	10				
			94	469	329	44	44	0
116	13	31	62,929	8				
	Prince Wm Sound		75	494	366	36	33	+ 1
0	4	9	3,089	6				
			76	514	390	70	64	+ 3
0	10	18	4,500	15				
			77	524	393	83	71	- 2
0	8	30	13,750	20				
			78	528	384	84	69	- 4
0	8	25	27,742	19				

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1994 *

----- Transfer Survey Information -----					----- Actual Transfer Information -----				
Permits with State Liens	Number of Non-mon. Fishery and Transfers	Number of Monetary Area Transfers	Average Price Paid for Permits	Total Permanent Permits	Permanent	Total	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	
					Number of Permits Financed Held by Monetary Alaskans Transfers				
4	11	22	79	531	13	384	68	62	+ 1
			35,632	531					
16	19	26	80	531	17	392	54	51	+ 4
			27,288	531					
56	20	54	81	531	30	398	74	73	+ 8
			32,204	531					
74	27	51	82	531	32	384	78	72	-10
			46,461	533					
105	17	37	83	533	24	396	54	53	+ 1
			61,450	534					
129	22	35	84	534	18	393	57	52	- 6
			53,157	534					
139	17	53	85	534	25	386	70	66	- 5
			55,679	536					
145	11	46	86	536	23	384	57	53	- 2
			62,006	536					
154	12	45	87	536	21	386	57	55	+ 5
			62,147	536					
157	18	50	88	536	17	386	68	60	+11
			75,802	537					
158	14	15	89	537	8	392	29	28	0
			137,833	537					
155	14	27	90	537	11	391	41	39	0
			160,523	537					
158	17	24	91	537	6	395	41	39	+ 2
			122,250	537					
158	14	26	92	537	3	405	40	40	+ 2
			95,212	537					
159	7	14	93	537	7	403	21	20	- 4
			99,286	537					
161	6	21	94	537	5	402	28	26	- 1
			67,155						
	Cook Inlet		75	453	291	30	30	+ 3	
0	3	10	3,911	514	3	342	76	73	+ 2
			76	539					
0	9	29	5,552	539	12	359	87	79	- 4
			77	549					
0	13	28	9,643	549	14	365	87	82	0
			78	554					
0	20	21	36,825	554	15	371	86	75	+ 3
			79						
6	13	24	82,636		18				

			80	554		373	76	72	+ 2
42	36	34	67,290	554	28	375	76	73	- 1
82	27	48	67,213	554	39	382	64	61	+ 4
97	27	37	57,866	555	27	390	72	69	+ 4
123	21	51	69,720	556	39	399	48	48	+ 2
139	13	35	66,306	557	20	394	62	58	- 1
156	23	39	62,759	559	22	394	71	68	0
165	21	50	63,902	560	27	399	44	42	+ 4
168	18	26	86,542	561	11	403	35	33	+ 3
174	7	28	126,138	561	11	398	53	53	- 2
169	18	35	168,400	561	14	394	54	51	- 1
169	30	24	203,063	562	6	396	43	41	+ 3
166	15	28	177,214	562	7	388	45	44	- 4
157	13	32	88,816	563	9	382	38	36	- 3
137	17	21	89,786	564	5	380	39	37	0
136	14	25	64,993		8				
Alaska Peninsula			75	152		109	4	4	0
0	1	0	---	153	0	110	17	17	0
0	1	4	6,333	154	1	108	31	26	- 1
0	7	7	10,286	156	5	109	27	25	- 5
0	6	5	15,000	156	3	107	32	26	- 1
0	7	4	60,625		3				

* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1994 *

----- Transfer Survey Information -----					----- Actual Transfer Information -----				
Permits	Number of		Total	Permanent	Number of		Change in		
with	Non-mon.	Monetary	Average	Number of	Total	Permits	Residency		
State	Fishery and	Area	Price Paid	Permits	Number of	Involved in	Due to		
Liens	Transfers	Transfers	for Permits	Financed Held by Monetary Alaskans Transfers	Transfers	Transfers	Transfers	-	

Salmon Drift Gill Net									
Alaska Peninsula									
12	16	8	80	156	5	103	28	25	- 4
			95,875						
15	13	10	81	156	7	101	23	23	- 3
			123,500						
19	12	13	82	156	8	98	25	24	- 2
			119,000						
19	17	9	83	156	5	96	26	23	- 1
			145,778						
24	8	7	84	156	5	96	15	15	- 1
			186,429						
32	9	15	85	156	11	92	24	22	- 3
			159,153						
38	9	13	86	157	7	94	22	22	+ 1
			197,000						
40	2	7	87	158	4	93	9	9	0
			215,429						
39	5	2	88	158	1	90	7	7	- 3

			89	158		87	13	13	- 2

39	8	5	344,000	2				
			90	158	87	15	14	+ 1
45	4	11	356,136	4				
			91	159	89	7	7	+ 1
48	1	6	357,000	3				
			92	159	89	11	11	0
44	4	7	319,286	5				
			93	159	90	13	13	+ 2
46	4	9	389,932	5				
			94	159	91	8	8	+ 1
45	4	4	329,750	1				
	Bristol Bay		75	1,416	767	81	80	+ 9
0	16	19	1,166	9				
			76	1,622	918	126	124	0
0	34	30	2,536	10				
			77	1,663	947	213	196	-11
0	47	63	6,180	40				
			78	1,700	973	235	211	-12
0	49	78	21,638	52				
			79	1,717	971	225	197	-14
8	44	51	64,588	37				
			80	1,717	967	169	162	0
87	68	79	88,108	58				
			81	1,720	964	168	161	- 3
142	77	89	82,107	59				
			82	1,724	960	183	179	-13
191	70	113	94,344	77				
			83	1,727	989	160	155	+15
284	63	97	99,072	78				
			84	1,729	969	153	146	-17
356	65	88	117,036	52				
			85	1,738	976	138	130	0
393	49	89	114,647	41				
			86	1,743	978	155	144	+ 1
410	57	97	121,120	54				
			87	1,746	967	129	125	-10
418	51	78	130,265	40				
			88	1,749	954	126	121	-12
422	49	77	167,461	32				
			89	1,776	959	116	112	+ 2
439	63	53	233,400	26				
			90	1,785	961	107	103	- 3
436	47	60	212,855	20				
			91	1,793	945	102	97	-18
409	41	61	201,173	7				
			92	1,797	923	128	126	-23
385	62	66	187,613	15				
			93	1,805	919	116	112	- 3
365	48	68	187,248	25				
			94	1,810	908	134	127	- 9
351	55	79	161,909	25				
Salmon Set Net								
	Yakutat		75	147	131	9	8	+ 2
0	1	3	***	2				
			76	156	140	15	15	+ 1
0	8	4	6,000	2				

* Please read "Notes for Table" at end of table.
TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1994 *

----- Transfer Survey Information -----				----- Actual Transfer Information -----				
Permits			Total	Permanent	Total	Number of	Change in	
with	Number of	Number of	Average	Number of	Number of	Permits	Residency	
State	Non-mon.	Monetary	Price Paid	Permits	Number of	Involved in	Due to	
Liens	Fishery and Area	Transfers	Year for Permits	Held by Monetary Alaskans	Transfers	Transfers	Transfers	

Salmon Set Net			77	158	141	16	15	- 1
Yakutat								

0	2	5	7,000	1				
0	4	5	78 10,480	161	2	142	22	20 - 1
0	3	3	79 ***	164	1	143	13	12 - 3
2	9	2	80 ***	164	1	146	16	15 0
6	11	11	81 26,682	164	6	146	23	20 0
12	7	8	82 32,792	164	5	144	15	14 - 1
13	14	4	83 27,250	164	2	144	18	17 - 1
11	9	4	84 23,750	164	2	145	13	13 + 1
15	9	9	85 25,862	164	7	145	18	17 + 1
17	10	7	86 26,857	164	2	142	17	16 0
14	12	5	87 27,200	164	0	139	17	16 - 2
17	10	17	88 28,279	164	7	135	27	27 - 3
17	13	5	89 33,200	165	2	138	18	18 - 1
19	10	12	90 36,458	165	2	139	22	22 + 1
20	12	8	91 44,125	167	2	142	20	19 + 2
19	10	3	92 ***	168	0	143	13	12 - 1
18	8	10	93 46,850	169	2	142	18	17 - 1
15	9	5	94 36,500	169	0	137	14	13 - 4
Prince Wm Sound			75	26		21	2	2 + 2
0	0	0	76 ---	28	0	23	0	0 0
0	0	0	77 ---	28	0	21	2	2 - 1
0	0	0	78 ---	28	0	23	5	4 + 1
0	0	2	79 ***	28	1	23	2	2 0
0	0	1	80 ***	28	1	24	3	3 + 1
0	3	0	81 ---	28	0	24	2	2 0
1	0	2	82 ***	29	1	24	2	2 0
2	0	5	83 19,400	30	5	27	5	5 + 2
2	3	6	84 24,167	30	5	28	9	8 + 1
3	2	4	85 31,250	30	1	28	6	6 0
6	1	4	86 32,375	30	2	28	5	5 0
7	0	1	87 ***	30	1	28	1	1 0
7	2	4	88 29,625	30	0	27	6	5 - 1
5	4	2	89 ***	30	1	27	6	6 + 1
4	3	1	90 ***	30	0	27	4	4 0
4	0	1	91 ***	30	0	28	1	1 + 1
5	1	1	92 ***	30	0	27	2	2 - 1
5	2	1	93 ***	30	1	27	3	3 0
5	0	0	94 ---	30	0	27	0	0 0
6	0	2	94 ***	30	1	28	2	2 + 1
Cook Inlet			75	652		608	47	46 0
0	7	9	2,250	6				

* Please read "Notes for Table" at end of table.

1975-1994 * TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS,

----- Transfer Survey Information -----					----- Actual Transfer Information -----			
Permits				Total	Permanent	Total	Number of	Change in
with	Number of	Number of	Average	Number of	Number of	Number of	Permits	Residency
State	Non-mon.	Monetary	Price Paid	Permits	Financed	Number of	Involved in	Due to
Liens	Fishery and	Area	Year	Permits	Held by	Transfers	Transfers	Transfers
	Transfers	Transfers	for	Permits	Monetary			
					Alaskans			
					Transfers			
	Salmon	Set Net						
	Cook Inlet		76	712	670	77	74	+ 9
0	14	14	1,778	731	7	93	90	+ 3
0	12	29	4,821	742	15	129	120	+ 1
0	23	46	9,824	744	15	99	92	- 6
0	24	20	23,412	744	9	89	87	+ 2
5	42	42	15,333	744	25	110	103	- 7
18	50	59	15,322	744	31	90	86	- 2
28	48	42	17,190	743	21	103	101	-11
34	52	51	18,340	743	19	89	86	-11
41	44	45	17,078	744	15	92	90	- 7
44	41	51	16,312	743	10	102	97	- 2
46	42	60	18,310	743	10	101	98	- 3
48	33	68	26,727	743	14	79	77	- 1
48	33	46	41,151	743	4	91	87	- 9
54	42	49	57,694	743	11	83	80	- 3
68	41	42	91,171	745	8	63	63	- 3
71	43	20	65,875	745	5	79	77	+ 5
71	54	25	40,793	745	7	72	70	- 5
72	39	33	36,478	745	5	53	52	+ 3
70	34	19	28,263		3			
	Kodiak		75	139	103	22	22	+ 8
0	7	7	5,380	176	5	37	34	- 2
0	4	10	3,900	181	2	28	26	+ 1
0	5	7	6,600	184	4	28	25	+ 2
0	9	6	19,800	185	4	32	27	0
1	4	10	33,667	186	6	34	33	+ 1
6	16	9	39,861	186	5	25	25	+ 1
18	15	9	41,278	186	7	28	28	- 3
21	16	12	39,817	186	7	19	18	+ 1
23	13	6	57,033	187	5	24	23	+ 1
30	13	11	57,200	187	5	22	22	+ 3
34	15	7	56,357	187	3	38	36	+ 3
			86		150			

32	19	19	61,792	8				
29	17	8	87 187	3	152	25	25	+ 3
30	12	3	88 60,122 ***	1	150	15	14	+ 1
29	9	6	89 188	2	144	15	14	- 1
27	10	6	90 69,542	2	143	16	16	+ 1
27	18	3	91 85,000 ***	2	138	21	19	- 1
31	18	9	92 188	3	139	27	25	+ 3
30	6	8	93 109,722	1	140	14	13	0
29	15	5	94 111,938	3	135	20	20	- 2
0	Alaska Peninsula	75	82	0	76	4	3	0
0	2	0	76 ---	1	98	5	5	0
0	2	3	77 ***	1	95	15	14	- 1
0	1	4	78 5,150	0	99	14	13	0
0	3	2	78 ***	0				

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1994 *

----- Transfer Survey Information -----				----- Actual Transfer Information -----				
Permits with State Liens	Number of Non-mon. Fishery and Transfers	Number of Monetary Area Transfers	Average Price Paid for Permits	Total Permanent Permits	Permanent Number of Permits Financed Held by Monetary Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers
0	2	0	79 ---	108	0	99	12	11
1	7	5	80 14,500	109	3	98	17	14
3	12	9	81 54,278	109	7	98	21	21
5	8	11	82 54,636	109	6	96	19	19
5	13	11	83 50,836	109	3	96	24	24
7	9	9	84 45,332	109	2	95	18	18
11	7	7	85 47,500	110	2	94	14	14
13	4	7	86 56,357	113	4	92	11	10
16	14	9	87 55,722	113	5	90	23	22
19	9	3	88 ***	113	2	94	13	12
19	8	1	89 ***	113	0	94	9	9
21	3	3	90 ***	113	0	93	6	6
24	5	3	91 ***	113	1	91	8	8
27	4	7	92 101,429	113	2	93	11	11
26	6	9	93 129,444	113	2	94	15	13
28	12	3	94 ***	113	1	91	15	15
0	Bristol Bay	75	716	0	592	22	22	+ 2
0	9	0	76 ---	759	6	621	68	65
0	23	11	77 2,755	824	6	669	76	74
0	21	19	77 2,695		4			- 6

0	39	27	78 8,507	891	9	733	133	125	+ 4
1	32	38	79 18,184	910	16	745	133	125	- 6
11	49	49	80 30,689	913	20	728	113	111	-11
30	55	56	81 32,370	914	27	714	112	106	-17
46	47	71	82 37,359	916	42	704	118	115	-13
64	48	49	83 41,680	929	27	710	97	94	- 4
64	43	47	84 40,766	931	22	711	90	87	- 8
76	50	48	85 35,974	931	22	713	98	96	0
87	36	61	86 33,300	940	18	718	97	92	+ 5
90	44	64	87 34,453	942	20	722	108	101	+ 1
88	50	47	88 46,508	941	16	715	97	93	- 2
88	55	39	89 63,731	1,007	11	770	95	92	- 6
95	52	33	90 60,545	1,011	8	770	85	81	+ 2
103	44	39	91 58,321	1,012	5	763	83	78	- 1
103	45	47	92 48,904	1,017	5	766	92	86	- 2
97	40	31	93 48,016	1,015	7	755	71	70	- 6
95	51	30	94 35,767	1,013	6	754	81	79	- 2

Salmon Power Troll

0	Southeastern		75	849	619	137	130	+23
	11	52	5,303	27				
0	14	29	76	915	677	78	76	+ 2
			5,065	18				
0	11	64	77	929	698	159	147	+15
			8,831	25				

* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS,

1975 - 1994 *

```
----- Transfer Survey Information ----- Actual Transfer Information -----
```

Permits with State Liens	Number of Non-mon. Fishery and Transfers	Number of Monetary Area Transfers	Average Price Paid for Permits	Total Permanent Permits Paid	Permanent Number of Permits Financed Held by Monetary Alaskans Transfers	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers
0	13	78	78	934	39	717	143	+13
26	13	61	79	939	39	718	126	- 3
76	14	72	80	939	41	703	97	-11
127	23	68	81	939	47	712	95	+ 7
153	15	71	82	940	44	717	86	- 3
167	22	73	83	939	40	722	95	0
188	12	71	84	940	34	720	83	-10
211	10	73	85	942	40	729	83	+ 1
			86	942		729	88	+ 2

0	Southeastern	82	696	659	56	53	- 2
24	32	4,036	4				
8	16	83	2,121	1,971	100	98	- 5
		4,964	16				
12	7	84	2,120	1,952	75	73	-11
		4,732	11				
17	21	85	1,984	1,835	110	105	- 9
		5,109	7				
18	16	86	1,957	1,804	124	120	- 4
		5,252	5				
16	16	87	1,919	1,757	109	106	- 7
		5,551	8				
20	25	88	1,856	1,680	122	121	-10
		6,446	7				
19	13	89	1,807	1,631	79	76	0
		7,323	7				
20	18	90	1,767	1,592	116	108	- 5
		8,322	10				
17	24	91	1,727	1,557	106	101	+ 3
		8,321	5				
14	15	92	1,682	1,503	85	81	-10
		8,477	4				
15	22	93	1,627	1,464	75	71	0
		8,853	11				
16	14	94	1,577	1,411	77	75	- 7
		7,362	9				

0	Upper	Yukon	76	80	80	2	2	0
0	0	0	---	0				
0	0	0	77	107	107	2	2	0
			---	0				
0	0	0	78	108	107	11	10	0
			---	0				
0	1	3	79	114	114	6	6	0
			***	1				
0	4	5	80	114	114	9	9	0
			9,320	2				

1975-1994 * TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS,

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0	2	14	10,893	3				
0	4	8	82	130	2	130	12	12
2	12	7	10,500	130	4	129	19	19
4	4	6	83	130	0	129	10	10
4	6	3	11,643	132	0	132	9	8
4	6	2	84	133	0	132	8	8
2	4	9	12,333	133	0	133	13	13
2	7	5	85 ***	133	0	133	12	11
2	4	3	86 ***	133	0	133	7	7
2	5	6	87	133	1	132	11	11
2	5	7	9,089	133	0	132	12	12
2	7	5	88	162	0	159	12	12
1	11	3	8,700	164	0	160	14	13
1	5	3	89 ***	164	0	160	8	8
			90					
			11,667					
			91					
			10,843					
			92					
			10,900					
			93 ***					
			94 ***					

AYK Salmon Gill Net

Upper Yukon								
0	0	0	76	35	0	35	1	1
0	0	1	---	44	0	44	1	1
0	0	0	77 ***	47	0	46	2	2
0	1	2	78	49	1	48	5	5
0	6	0	79 ***	48	0	47	6	5
0	5	3	80	64	0	64	8	8
0	3	6	81 ***	72	0	71	9	8
0	5	5	82	72	0	70	10	9
0	3	1	8,367	70	1	69	4	4
0	0	2	10,600	70	0	69	2	2
0	3	3	84 ***	71	0	70	7	7
0	5	2	85 ***	70	1	68	5	5
0	2	3	86 ***	69	0	67	4	4
1	0	4	87	70	1	68	4	4
2	0	4	88 ***	71	0	69	3	3
2	2	1	89	71	0	69	2	2
2	2	0	9,875	72	0	69	4	4
1	3	1	11,250	72	0	69	4	4
1	4	0	90	72	0	69	4	4
			91 ***					
			92					
			93 ***					
			94					
Kuskokwim								
0	3	0	76	688	0	688	8	8
0	11	0	---	761	0	761	18	18
0	26	6	77	766	2	765	50	47
1	17	10	6,100	781	4	780	39	37
			79					
			6,420					

* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS,

1975-1994 *

----- Transfer Survey Information -----					----- Actual Transfer Information -----				
Permits with State Liens	Number of Non-mon. Fishery and Transfers	Number of Monetary Area Transfers	Average Price Paid Permanent Permits for	Total Permanent Permits	Permanent Number of Permits Financed Held by Monetary Alaskans Transfers	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	

	AYK Salmon Gill Net								
	Kuskokwim		80	782					
3	33	16	6,875	782	5	782	59	56	0
			81	785		784	49	47	- 1
4	34	14	8,339	831	3	829	44	44	- 1
			82	831					
4	36	8	9,563	831	3	828	64	63	0
			83	831					
4	55	9	10,222	831	2	829	52	52	0
			84	831					
9	37	15	9,893	831	7	829	45	43	0
			85	831					
13	39	6	10,083	829	1	828	43	42	+ 1
			86	829					
16	28	15	10,133	829	4	827	42	40	0
			87	829					
15	34	8	9,563	828	0	825	45	43	- 1
			88	828					
18	27	18	9,669	828	4	825	55	54	0
			89	828					
20	35	20	12,050	829	0	827	57	56	+ 1
			90	829					
22	39	18	12,056	830	2	828	39	39	0
			91	830					
19	27	12	13,417	830	1	827	48	48	0
			92	830					
19	33	15	12,333	829	4	825	61	60	- 1
			93	829					
15	44	17	12,735	830	4	826	44	43	0
			94	830					
11	39	5	12,500		1				
	Kotzebue		76	118		118	4	4	0
0	2	0	---	175	0	175	2	2	0
			77	175					
0	0	0	---	177	0	177	17	17	0
			78	177					
0	5	1	***	180	1	180	18	18	0
			79	180					
0	3	8	5,200	194	2	193	12	11	0
			80	194					
0	8	3	***	211	1	208	18	18	- 1
			81	211					
0	10	8	7,813	219	0	216	25	23	- 1
			82	219					
2	14	11	9,591	219	3	216	17	17	- 1
			83	219					
5	5	12	13,083	219	4	216	20	19	0
			84	219					
5	18	2	***	219	1	215	13	13	0
			85	219					
11	10	3	***	219	1	214	17	17	- 1
			86	219					
15	11	6	10,819	219	1	211	15	15	0
			87	219					
16	11	4	9,500	219	1	213	33	30	+ 2
			88	219					
13	21	11	7,505	219	0	213	14	14	0
			89	219					
10	11	3	***	218	0	211	17	17	0
			90	218					
8	9	8	8,250	217	2	211	12	12	+ 1
			91	217					
6	11	1	***		1				
			92	217		211	12	12	0

5	8	4	10,500	1				
5	9	2	93 ***	214	0	206	11	11
5	10	1	94 ***	215	0	206	11	11
								- 1
0	Lower Yukon	0	76 ---	678	0	677	6	5
0	4	0	77 ***	692	0	691	9	9
0	3	2	78 ***	695	0	691	26	25
0	14	5	6,700	702	3	698	28	27
0	12	8	5,834	703	1	700	45	44
1	29	9	9,289		2			

* Please read "Notes for Table" at end of table.

1975-1994 *

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS,

Transfer Survey Information				Actual Transfer Information				
Permits with State Liens	Number of Non-mon. Transfers	Number of Monetary Transfers	Average Price Paid for Permits	Total Permanent Permits Held by Monetary Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	
AYK Salmon Gill Net								
1	24	11	81	706	3	703	36	35
2	28	12	9,545	707	5	703	40	38
4	48	26	18,250	703	5	698	74	71
10	24	17	22,346	704	5	699	41	41
11	26	12	28,441	704	8	700	38	35
16	25	11	22,917	703	1	696	36	36
16	38	12	22,455	703	3	698	50	49
19	24	13	20,688	704	2	697	37	35
27	32	11	20,669	704	3	696	43	43
34	19	9	25,527	704	5	694	28	28
35	31	12	24,778	704	3	696	43	41
37	29	10	23,904	704	0	692	39	38
36	30	8	27,680	704	1	692	38	35
31	20	7	31,359	703	2	694	27	27
			24,543		1			
Norton Sound								
0	0	0	76 ---	169	0	169	0	0
0	0	0	77 ---	176	0	174	2	2
0	1	4	78 ---	176	3	176	8	8
1	2	5	4,350	177	1	175	11	11
2	6	11	6,300	177	3	175	18	18
3	7	10	7,909	195	4	194	17	16
4	10	10	9,450	200	2	199	20	19
			82	201				
			10,100					
			83					

8	15	7	11,429	2					
13	12	5	84 13,150	201	3	199	17	16	0
13	7	6	85 12,167	202	2	200	13	13	0
14	16	6	86 10,167	201	3	198	22	20	- 1
14	11	4	87 9,750	201	1	199	15	15	0
11	8	3	88 ***	201	0	199	11	10	0
10	7	7	89 9,214	201	1	198	14	13	- 1
9	5	2	90 ***	200	0	197	7	7	0
8	11	5	91 8,100	200	0	198	16	16	0
7	6	2	92 ***	200	0	198	8	8	0
7	11	2	93 ***	198	0	196	13	13	0
4	9	4	94 7,775	198	2	196	13	13	0
Totals									
0	83	167	75 5,694	6,762	102	4,808	590	568	+58
0	152	199	76 5,455	9,173	99	7,115	776	729	+ 6
0	181	341	77 10,013	9,772	178	7,639	1,108	1,019	-10
0	260	385	78 20,541	9,975	220	7,800	1,314	1,185	- 9

* Please read "Notes for Table" at end of table.

1975-1994 *

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS,

----- Transfer Survey Information -----					----- Actual Transfer Information -----			
Permits with State Liens	Number of Non-mon. Fishery and Transfers	Number of Monetary Area Transfers	Average Price Paid for Permits	Total Permanent Permits	Permanent Number of Permits Financed Held by Monetary Alaskans Transfers	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers

Totals			79	10,104	7,865	1,209	1,071	-45
70	216	342	80 38,491	10,132	195 7,853	1,060	1,017	-16
375	441	480	81 45,191	10,204	281 7,901	1,092	1,047	-16
712	475	602	82 44,288	11,030	361 8,647	1,144	1,100	-57
924	489	655	83 48,099	12,488	398 10,019	1,211	1,169	- 9
1,197	536	675	84 48,573	12,531	371 9,995	1,053	1,016	-73
1,425	444	609	85 49,800	12,507	279 9,978	1,111	1,060	-23
1,613	422	689	86 46,800	12,509	271 9,953	1,191	1,129	+ 5
1,738	440	750	87 48,986	12,486	282 9,914	1,120	1,069	+ 5
1,792	422	698	88 50,769	12,578	242 9,903	1,125	1,066	-22
1,855	428	695	89 61,858	12,654	210 9,908	914	888	- 4
1,911	406	506	90 86,268	13,019	163 10,179	950	912	-17
1,957	401	549	91 89,160	13,061	128 10,183	929	893	- 8
1,930	399	530	84,581		83			

			92	13,419	10,486	950	919	-26
1,898	420	529		75,882	107			
			93	13,424	10,474	856	827	- 2
1,860	417	439		79,736	130			
			94	13,406	10,430	908	879	-18
1,805	425	482		62,855	129			
Notes for Table:								

Total Permanent Permits -- The number of permanent permits may decrease from one year to the next because of revocations.

Permanent Permits Held by Alaskans -- Residency figures were calculated using the permit holder address from 1975-1978. After 1978 permit holders were required to declare their residency status on the renewal form and residency figures were taken from those declarations. These numbers may differ somewhat from those reported in "Changes in the Distribution of Alaska's Commercial Fisheries Entry Permits" published by CFEC. In that report all persons who declared Alaska residency status but had out-of-state addresses are counted as non-residents. Numbers shown in this annual report may differ from those in previous annual reports due to residency status changes resulting from residency investigations. Permits held by the Dept. of Commerce or C.F.A.B. are counted as resident permits.

Total Number of Transfers -- Transfers reported here include foreclosures by the Dept. of Commerce or by C.F.A.B.

Change in Residency Due to Transfers -- These figures may differ from figures reported in previous annual reports due to residency status changes resulting from residency investigations.

Permits with State Liens -- These are permits which have been financed by the Dept. of Commerce or by CFAB or which have been used as collateral against a commercial fishing loan from one of these agencies. These numbers differ from those shown in past CFEC Annual Reports due to permit file corrections and changes in the accounting of foreclosed permits.

Transfer Survey Information -- These surveys were voluntary until January 1, 1980. Many transfers occurred without completion of a survey form during the years 1975-1979. A few surveys are missing for 1980 and 1981.

In addition, there have been seven administratively ordered transfers in the 1986-1994 period for which no surveys exist.

Non-monetary/Monetary Transfers -- For the years 1980-1994 any transfer survey with a sale price greater than \$500 was counted as a monetary transfer. All other transfers were counted as non-monetary transfers. For the years 1975-1979 the number of monetary transfers reported here is the number of transfer surveys which were used to compute the average price of permits for use by the Dept. of Commerce and CFAB in their loan programs. These surveys were selected using exclusionary criteria

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1994 *

different from the \$500 minimum.

Average Price Paid for Permits -- These figures are the average of the sale price taken from all surveys counted as monetary transfers. For the years 1980-1994 they may vary slightly from the average prices used by the Dept. of Commerce and CFAB which are based on exclusionary criteria different from the \$500 minimum used in this report. A "---" indicates that there were no monetary transfers for this fishery. A "****" indicates confidential information because fewer than four surveys exist.

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Appendix Table 2

TABLE 2. LOANS APPROVED BY THE DEPT. OF COMMERCE AND ECONOMIC DEVELOPMENT FOR THE PURCHASE OF ENTRY PERMITS SUMMED BY ELECTION DISTRICT OVER THE 1994 TIME PERIOD. *

House Election District	-- Permit Only --		-- Vessel/Gear --		---- Total ---	
	No.	Amount	No.	Amount	No.	Amount
01 Greater Ketchikan	4	\$232,560	0	\$0	4	\$232,560
02 Petersburg/Wrangell/Sitka	25	\$1,443,060	3	\$72,000	25	\$1,515,060
03-04 Juneau Borough	5	\$280,500	0	\$0	5	\$280,500
05 Rural Southeast/Yakutat	12	\$641,340	2	\$61,500	12	\$702,840
06 Kodiak/E Alaska Penn	9	\$550,780	0	\$0	9	\$550,780
07 Homer/Lower Cook Inlet	13	\$1,167,150	2	\$59,600	13	\$1,226,750
08 Soldotna/Seward/Hope	2	\$143,100	0	\$0	2	\$143,100
09 Kenai/Nikiski	2	\$131,840	0	\$0	2	\$131,840
10-25 Anchorage	4	\$337,920	0	\$0	4	\$337,920
26 Wasilla	1	\$31,520	0	\$0	1	\$31,520
28 Susitna/Talkeetna/Willow	1	\$48,000	1	\$22,000	1	\$70,000
35 Delta/Prince William Sd.	4	\$384,400	0	\$0	4	\$384,400
39 Bethel/Dillingham	4	\$427,700	0	\$0	4	\$427,700
40 Alaska Peninsula/Aleutians	5	\$482,540	1	\$28,500	5	\$511,040
	===	=====	===	=====	===	=====
	91	\$6,302,410	9	\$243,600	91	\$6,546,010

* Based on the election districts defined in November, 1994 general elections.

TABLE 2 (con't). LOANS APPROVED BY THE DEPT. OF COMMERCE AND ECONOMIC DEVELOPMENT FOR THE PURCHASE OF ENTRY PERMITS BY CALENDAR YEAR 1972-1994

Calendar Year	Permit Only		Vessel/Gear		Total	
	No.	Amount	No.	Amount	No.	Amount
1994	91	\$6,302,410	9	\$243,600	91	\$6,546,010
1993	99	\$8,427,769	4	\$103,000	99	\$8,530,769
1992	89	\$6,936,220	5	\$162,645	89	\$7,098,865
1991	77	\$8,295,089	0	\$0	77	\$8,295,089
1990	99	\$11,471,444	7	\$502,823	106	\$11,974,267
1989	106	\$10,836,615	2	\$171,463	108	\$11,008,078
1988	133	\$9,454,150	11	\$959,421	144	\$10,413,571
1987	123	\$7,680,632	6	\$489,710	129	\$8,170,342
1986	161	\$10,153,268	10	\$702,337	171	\$10,855,605
1985	159	\$9,682,703	22	\$1,509,168	181	\$11,191,871
1984	155	\$9,366,311	7	\$471,050	162	\$9,837,361
1983	147	\$7,697,720	7	\$411,465	154	\$8,109,185
1982	194	\$9,300,897	2	\$134,473	196	\$9,435,370
1981	223	\$10,222,651	13	\$946,591	236	\$11,169,242
1980	93	\$4,145,533	26	\$1,939,951	119	\$6,085,484
1972-79	82	\$3,083,775	63	\$4,706,533	145	\$7,790,308
	=====	=====	=====	=====	=====	=====
Total, 1972-1994	2,031	\$133,057,187	194	\$13,454,230	2,207	\$146,511,417

TABLE 2 (con't). LOANS APPROVED BY THE DEPT. OF COMMERCE AND ECONOMIC DEVELOPMENT FOR THE PURCHASE OF ENTRY PERMITS. SUMMED BY ELECTION DISTRICT OVER THE 1992/93 TIME PERIOD. *

House Election District	Permit Only		Vessel/Gear		Total	
	No.	Amount	No.	Amount	No.	Amount
01 Greater Ketchikan	3	\$188,320	0	\$0	3	\$188,320

02 Petersburg/Wrangell/Sitka	31	\$2,150,035	3	\$76,000	31	\$2,226,035
03-04 Juneau Borough	11	\$580,970	1	\$6,645	11	\$587,615
05 Rural Southeast/Yakutat	19	\$723,590	5	\$183,000	19	\$906,590
06 Kodiak/E Alaska Penn	16	\$1,228,280	0	\$0	16	\$1,228,280
07 Homer/Lower Cook Inlet	29	\$2,802,059	0	\$0	29	\$2,802,059
08 Soldotna/Seward/Sterling Hwy	8	\$897,080	0	\$0	8	\$897,080
09 Kenai/Nikiski/Hope	3	\$198,120	0	\$0	3	\$198,120
10-25 Anchorage	19	\$1,821,336	0	\$0	19	\$1,821,336
26 Wasilla	4	\$492,000	0	\$0	4	\$492,000
28 Susitna/Talkeetna/Willow	2	\$56,170	0	\$0	2	\$56,170
29-34 Fairbanks	2	\$129,360	0	\$0	2	\$129,360
35 Cordova/Whittier/Delta Junc	26	\$2,273,855	0	\$0	26	\$2,273,855
36 Rural Yukon/Upper Kuskokwim	5	\$415,000	0	\$0	5	\$415,000
37 Northwest/North Slope	1	\$40,000	0	\$0	1	\$40,000
39 Bethel/Dillingham	3	\$245,454	0	\$0	3	\$245,454
40 Alaska Peninsula/Aleutian Isles	6	\$1,122,360	0	\$0	6	\$1,122,360
	===	=====	===	=====	===	=====
	188	\$15,363,989	9	\$265,645	188	\$15,629,634

* Based on the election districts defined in the November 1992/93 general elections.

TABLE 2 (con't). LOANS MADE BY THE DEPT. OF COMMERCE AND ECONOMIC DEVELOPMENT FOR THE PURCHASE OF ENTRY PERMITS. SUMMED BY ELECTION DISTRICT FROM 7-1-82 TO 12-31-91 *

House Election District	Permit Only No.	Amount	Vessel/Gear No.	Amount	No.	Total Amount
01 Ketch.-Wrang.-Ptrsbrg	149	\$9,380,415	8	\$522,738	157	\$9,903,153
02 Inside Passage	113	\$4,715,354	17	\$1,197,973	130	\$5,913,327
03 Baranof-Chichagof	84	\$2,270,083	8	\$355,243	92	\$2,625,326
04 Juneau	74	\$4,354,335	5	\$254,080	79	\$4,608,415
05 Kenai-Cook Inlet	281	\$26,131,966	14	\$1,124,984	295	\$27,256,950
06 Prince William Sound	111	\$9,202,486	10	\$802,699	121	\$10,005,185
07-15 Anchorage	161	\$13,010,249	2	\$200,000	163	\$13,210,249
16 Matanuska-Susitna	35	\$3,010,445	1	\$82,000	36	\$3,092,445
17 Interior Highways	12	\$1,150,842	0	\$0	12	\$1,150,842
18-21 Fairbanks	20	\$1,136,177	1	\$92,893	21	\$1,229,070
22 North Slope-Kotzebue	5	\$163,688	0	\$0	5	\$163,688
23 Norton Sound	5	\$168,829	0	\$0	5	\$168,829
24 Interior Rivers	5	\$178,730	0	\$0	5	\$178,730
25 Lower Kuskokwim	14	\$789,142	1	\$100,000	15	\$889,142
26 Bristol Bay-Aleut Isles	61	\$5,231,947	2	\$183,000	63	\$5,414,947
27 Kodiak-E Alaska Pen	100	\$7,132,074	5	\$436,300	105	\$7,568,374
	=====	=====	=====	=====	=====	=====
	1,230	\$88,026,762	74	\$5,351,910	1,304	\$93,378,672

* Based on the 27 election districts created by the 1980 reapportionment effective 7-1-82. TABLE 2 (cont.) LOANS MADE BY THE DEPT. OF COMMERCE AND ECONOMIC DEVELOPMENT FOR THE PURCHASE OF ENTRY PERMITS. SUMMED BY ELECTION DISTRICT FROM 1-1-72 TO 6-30-82 **

House Election District	Permit Only No.	Amount	Permit Vessel/Gear No.	Amount	No.	Total Amount
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01	Ketch.-Pr. of Wales	35	\$1,095,228	8	\$456,350	43	\$1,551,578
02	Wrangell-Petersburg	40	\$1,455,646	12	\$1,081,983	52	\$2,537,629
03	Sitka	40	\$1,259,203	4	\$155,030	44	\$1,414,233
04	Juneau-Lynn Canal	59	\$2,219,870	23	\$1,414,937	82	\$3,634,807
05	Cordova-Valdez-Seward	34	\$1,474,816	9	\$628,750	43	\$2,103,566
06	Palmer	15	\$700,921	1	\$160,000	16	\$860,921
07-12	Anchorage	93	\$4,492,966	8	\$606,200	101	\$5,099,166
13	Kenai-Cook Inlet	96	\$5,175,152	19	\$1,400,725	115	\$6,575,877
14	Kodiak	51	\$2,712,120	6	\$609,900	57	\$3,322,020
15	Aleutian Chain	8	\$589,500	4	\$363,000	12	\$952,500
16	Bristol Bay	28	\$1,373,829	7	\$661,200	35	\$2,035,029
17-19	Beth./W.Hamp./Yuk-Tan.	10	\$454,177	0	\$0	10	\$454,177
20	Fairbanks	9	\$334,100	1	\$55,000	10	\$389,100
21	Barrow-Kobuk	1	\$5,625	0	\$0	1	\$5,625
22	Nome	3	\$20,873	0	\$0	3	\$20,873
		===	=====	===	=====	===	=====
		522	\$23,364,026	102	\$7,593,075	624	\$30,957,101

** Based on the 22 election districts created by the 1970 reapportionment.

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